



State of Wisconsin
Homeland Security Council

MAJ GEN AL WILKENING
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704
608-242-3000

Open Session Meeting Minutes

**Department of Military Affairs
Room 102**

**Monday, October 3, 2003
9:11 a.m. – 11:09 a.m.**

Members present: Chair Major General Albert H. Wilkening (DMA), David Collins (WSP), Ed Gleason (WEM), Mike Metcalf (CapPol), and Dave Steingraber (OJA).

Members absent or excused: Ken Baldwin (DHFS), and Jim Warren (DCI).

Alternates present: Christine Bacon (WEM alternate), Carolyn Kelly (DCI alternate), and Steven D. Sell (WSP alternate).

Others present: Eric Callisto (Governor's Legal Counsel), Randi Milsap (DMA Legal Counsel), Lynn Rasmussen (DMA staff), Representative Steve Wiecek (WI State Assembly), Scott Becher (Rep. Wiecek's Staff), Jerry Haberl (WEM), James Hawkins (Great Lakes Intertribal Council), Matt Miszewski (DOA), and Jeff Wiswell (WSDSA/WIWG-CAP).

Invited First Responders present via teleconference: Chief Neil Cameron (Appleton Fire Department and Regional Response Team Network), Ken Kortenhof (Oneida County EM Director), Sheriff Dean Meyer (Rusk County Sheriff – representing Sheriff Kurt Heuer, Badger Sheriffs), Ben Schliesman (Kenosha County EM Director), and Chief Keith Tveit (representing Wisconsin Fire Chiefs). UW-Madison Police Chief Sue Reisling (Wisconsin Chiefs of Police President) was unable to participate.

Quorum present.

Chair Wilkening called the meeting to order at 9:11am. Invited first responders were teleconferenced into the Council meeting from 9:11am to 10:17am.

1. Review and approval of minutes of June 16, 2003 open session meeting minutes.

A motion was made by David Steingraber and seconded by David Collins to approve the minutes from the June 16, 2003 open session meeting. **Motion carried.**

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2. Agency updates.

- CapPol: Completed assessment of State agencies and facilities. The work is completed and will be printed within the next 2-3 weeks. Available for response to threats.
- OJA: Homeland Security funding approval of \$4B to DHS this FY as well. Award of funds must be made within 30 days. Waiting to see what all is included.

9:17 a.m. – Steve Sell (WSP Alternate) arrived at the meeting.

- DMA: First responder budget for FY 04 was signed 10/2/03. General Wilkening provided the specific breakout of monetary amounts. Specific information is included as Attachment A.
- OJA: Additional information/update. Interoperability – neither Milwaukee nor Pierce County received any funding to address communication issues.
- Eric Callisto (Governor's Office): The Governor was very happy with the MET (Mobile Education Team) Training. Very engaged with the format. Thought it was a successful event. General Wilkening added that the MET training received great reviews by participants.
- WSP: Nothing new to report.
- DCI: Nothing new to report.
- WEM: Since July 1, 2003 WEM has been working with OJA. Six LTE's have been hired to work with the Counties to assess their threat, vulnerability and risk. The goal is that the assessment will be completed by the end of October 2003 and then be used to develop state-wide strategic plan. We are working with the State of New York on critical infrastructure and cyber security through participation in regular conference calls. EMPG, used to support state and county EM programs, is up to \$180 million.

9:25 a.m. – Representative Steve Wieckert arrived at the meeting.

Invited First Responders Reports.

- Kenosha County (Ben Schliesman) Have begun the ODP process. Difficult to get info from everyone. Sometimes must "best guess".
- Wisconsin Fire Chiefs (Chief Tveit): Status quo. There are a number of grant submittals coming into OJA.

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- Oneida County (Ken Kortenholz): Inquired about feedback on the domestic grant program. Dave Steingraber indicated that there was spotty feedback. He is reluctant to draw any conclusions. The feedback talked about local situations; these are uneven situations. No major complaints about county's efforts. "Don't impose standard response upon counties."
- Appleton (Chief Cameron): Regional HAZMAT Teams have no significant challenges. Looking forward to joint exercises. A little concerned about the cohesiveness of funding throughout the state. Hoping Homeland Security Council will continue to work together to resolve. Wants strong relationship with WEM & OJA. He will testify at Sen Brown's hearing on October 8, 2003.
- Badger Sheriffs (Sheriff Meyer): He likes the dialogue between Sheriffs and OJA. There are concerns from the Sheriffs about the use of Homeland Security funds. Equipment purchase considerations include updating equipment or replacing shelf-life items. Various bioterrorism exercises being held. He is hoping for more flexibility on types of equipment that will be eligible on the authorized equipment list. Dave Steingraber added that with regard to interoperability, the situation is at best, fluid. He is still hoping to get clear direction from the statewide plan. He hopes to strike a balance. There will be ongoing discussions. Sheriff Meyer stressed the need for flexibility.

3. Briefing and discussion with Representative Wieckert on intrastate mutual assistance legislation

Representative Wieckert gave a brief overview on his draft intrastate mutual assistance legislation. This legislation arises from a prior study on Terrorism Preparedness and facilitates more effective mutual aid response. Rep Wieckert would like comments, both positive and negative, to this draft legislation. If the draft looks appropriate, he requests letters of support.

Comments by Invited First Responders:

- Wisconsin Fire Chiefs (Chief Tveit): He has significant concerns under Section 15 with regard to reimbursement. Mandatory reimbursement will prohibit mutual aid, as we know it. The draft language would require reimbursement. He recommended the development of a mutual aid system in Wisconsin that would mirror what is currently used in Illinois. Rep Wieckert thanked Chief Tveit for the input and said he would consider changing the reimbursement language from "shall" to "may". Chief Tveit thinks that might address his concern and wants legislation that will work.

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- Appleton (Chief Cameron): Some fire departments will agree with Chief Tveit's concerns. Generally, police/law enforcement does not bill each other except for unusual and extraordinary costs. The funding issue may be critical for some fire communities if leaving their local area. Chief Tveit suggested taking a regional approach. Wisconsin's fire services are not totally united, but the majority wants a system that works. Rep Wieckert added that state statutes authorize police mutual assistance but is silent on other agencies. One of the key purposes of this legislation is that municipalities can help each other. Perhaps language could be developed to make reimbursement an option of the responding agency. Ed Gleason added that this legislation would create the handshake before the event and facilitate future responses.
- Badger Sheriffs (Sheriff Meyer): Sheriff Meyer suggested that if the incident is not declared a disaster, then no billing. Coverage for people is the big issue. In law enforcement, mutual aid works very well.
- Kenosha County (Ben Schliesman): A great piece of legislation. The language does need clarification to include County Executives in the definition of Chief Executive Officer. In addition, the term "emergency services personnel" should be consistent throughout the legislation. Rep. Wieckert assured that the language could be adjusted.
- Badger Sheriffs (Sheriff Meyer): Sheriff Meyer added that a major issue with mutual aid is when there is a death or permanent injury. Insurance companies and attorneys look for loopholes in mutual aid coverage. Can that be addressed in the legislation? Dave Steingraber mentioned that Homeland Security funding promotes regional response units. Legislation could promote the creation of regional units. Chief Cameron noted that he is working to incorporate regional responders. If liability coverage is there, it is a good thing.

Comments by the Public:

- James Hawkins, Attorney for Great Lakes Intertribal Council: He has reviewed the draft legislation and has reviewed FEMA legislation. Tribal nations are interested in this legislation after looking at 2003 SB 120. He would like to see the inclusion of tribal nations in mutual aid. There are a variety of relationships between the tribes and communities. Tribes would like to participate in being part of the mutual aid network but don't fit into the definitions in the draft legislation. Tribes would welcome inclusion into this. He suggested reworking some of the wording so that tribes can be part of the mutual aid network.

Rep. Wieckert thanked everyone for their thoughtful comments.

4. Incident Management System update.

General Wilkening recommended postponing the Incident Management System update until the next Council meeting.

10:17 a.m. – Ended Conference Call with First Responders. 10 minute break.

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10:32 a.m. – Meeting Reconvened.

5. After-action MET review.

General Wilkening asked for any input from the Homeland Security Council on the Mobile Education Team (MET) training held on September 12, 2003. Ed Gleason suggested that the executive summary document prepared by the MET team should be distributed to Council members and county emergency management directors. This is a great chance to share lessons learned. Dave Collins added that the Governor emphasized efforts focused on cyberthreats.

6. Discussion on Cyberthreats.

Matt Miszewski, Division Administrator for the Division of Enterprise Technology with the WI Department of Administration, briefed the Council.

Mr. Miszewski briefly defined the difference between cyberterrorism and cybersecurity. He stated that \$500 million is spent yearly on information assets. There are critical state structures used for communication, which include voice networks, data networks and video networks. There would be a significant economic impact for the state if the sales tax network was affected. Matt described the three main threats of cyberterrorism.

- 1) Direct Infrastructure Attacks. This includes water supply, power grids, gas lines, etc. These assets have been protected since the late 1980's. Generally difficult to access on-line, however, we must be ever vigilant.
- 2) Data Access and Manipulation. This threat is an area of concern. Data that can be accessed include the SSAN database and other databases connected to SSANs. Some gas lines and valve pressure is controlled by data systems. If the data is manipulated, valve pressure could be affected. There is also the potential of manipulation of drug and food manufacturing data controlled by computers. If data is changed, there could be a large-scale public health scare. In addition, there is also identity theft and the exposure of letting sensitive information out. We need to identify databases and put systems in place to avoid.
- 3) Disruptive Denial of Service Attacks. This could turn into shut down of major systems such as interrupting Internet, phone, etc. If the money flow is substantially affected it could have a destabilizing effect on the economy.

Mr. Miszewski addressed what the state is currently doing to address cyberterrorism. There has been an analysis of disaster recovery of data centers. There is constant monitoring 24/7 of industry alerts and events around our perimeter. Further, there are prevention methods and patches in place as well as anti-virus and anti-spam systems, intrusion detection systems and firewalls. We are sharing information with all levels of government and are expanding our view on enterprises, both government and private.

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JIM DOYLE
Governor

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What we need to do? We need to do a better job of protecting assets. Information security is a priority and needs to remain a priority. We need to get the private sector to the table to discuss cybersecurity. Get everyone talking to each other. We need to shorten 3-day timeline to get critical systems up in the disaster recovery plan. We need buy-in with individual members of the private sector.

Dave Collins mentioned that there is going to be a Wisconsin Digital Conference Summit in the near future. Ed Gleason stated that he would be presenting at this summit.

7. Other Business.

WSP. Dave Collins reported that he will be reviewing security planning and prevention protocols for the UW athletic games, Packer Games and Miller Park. He will also be touring the City of Milwaukee EOC.

OJA. Dave Steingraber requested that Mike Kunesh be designated as his alternate on the Homeland Security Council.

No other comments from the Council or the public.

8. Set date, time and place of next meeting.

The next meeting will be TBA. Will try to get together monthly. Would like to have the Council brief the Governor quarterly.

9. Adjournment.

A motion was made by Dave Steingraber and seconded by Mike Metcalf to adjourn the meeting. **Motion carried.**

11:09 a.m. – Meeting Adjourned.